

Harrisburg Strategic Plan

Five-Year Plan
FY2026 – FY2031 Final



Prepared by City Staff
March 2026

City Administrator Message

Mayor and City Council,

I am pleased to present the City of Harrisburg's FY2026 - 2031 five-year Strategic Plan. This plan will serve as a guide to fulfill Harrisburg's mission and vision through a series of goals, objectives, and actions. The State of Oregon continues to provide regulatory challenges, as well as modifying what used to be called unfunded mandates. As one of the founding members of the Small Municipality Advocacy Coalition (SMAC), advocacy on Harrisburg's behalf is crucial in being proactive with everything we do as a City. We've also strengthened our ties with our State Representative, and our State Senator, as well as utilizing more of the State's resources, including the Regional Solutions Team.



There are four overarching themes in the plan, which bring focus to the mission and vision of the city and organize the long-term goals of the plan. The four themes of the plan are:

1. Great Neighborhoods
2. Public Safety
3. Economic Development
4. Efficient Governance

Within each theme are goals, objectives, and actions. Most of the goals are intended to last for many years and should only change with shifting community values or upon new city opportunities or needs. The objectives and actions, however, are dynamic and should be modified to ensure the goals, vision, and mission of the City are continually being met.

The Strategic Plan fulfills the desires of the Mayor and City Council to be proactive and to plan ahead. It is intended to enhance the quality of life for our citizens and patrons, as well as ensuring the city organization is run with efficiency and effectiveness.

A special thanks to the City's management team involved in the development of this plan. Staff's contributions and expertise are vital. A good Strategic Plan depends on staff, as well as elected officials in both its formation and execution. Ultimately, of course, this plan belongs to the City Council. Their contributions and input are fundamental. It is hoped that the City Council members will frequently review this plan and team together with staff and the public to achieve the vision and mission it embraces.

Michele Eldridge
City Administrator

A handwritten signature in blue ink, appearing to read 'Michele', written over the printed name.



OUR MISSION

Providing the highest quality public services for a better hometown Harrisburg.

OUR VISION

A vibrant and charming community that has a high quality of life, great neighborhoods, balanced economic growth, and quality public services.

OUR VALUES

The City of Harrisburg's Strategic Plan is governed by three key elements: our mission, vision, and values. Our Mission Statement reflects the character of our community and is based on the principles of service and commitment. Our Vision Statement honors our history and looks to a promising future to which this Strategic Plan is directed. Our mission and vision are built on the foundation of the following core values, by which our elected officials, employees and volunteers are expected to follow.

Transparent, Open, and Honest Government – This value reflects our most important responsibility to our citizens and customers. Our competence is measured and, in fact, reinforced through active engagement of those we serve. We maintain an organizational reputation for openness, honesty, and integrity.

Public Service – We are public servants. We proactively find solutions to the community's needs. We are accessible, responsive, respectful, consistent, and understanding. We provide assistance beyond our customers' expectations.

Fiscal Responsibility – Proper use of public resources is a trust which we honor and protect. In our management of this trust, we must avoid even the appearance of impropriety. In our management of public funds, we constantly strive for the greatest possible efficiency and effectiveness.

Personal Honesty and Integrity – Each of us demonstrates the highest standards of personal integrity and honesty in our public activities to inspire confidence and trust in our government.

Excellence – Excellence is shown by being creative, professional, innovative, showing initiative, and being committed to our community. In this pursuit, we support continuing education and training for everyone in the organization.

Teamwork – We are a team that supports each other and the community, and we emphasize a high level of trust. We embrace a spirit of teamwork, empowerment, cooperation, collaboration, and community. We operate under the Together Everyone Accomplishes More (T.E.A.M.) concept.

Diverse and Humane Organization – We are an organization that has always honored diversity and protection of individual rights. Open communication, respect for others, compassion, and a sense of humor are essential tools in our organization. We value the cultural and social diversity that is reflected in our community, and we welcome the changes and new perspectives that this diversity brings to us.

Strategic Plan Themes

The Strategic Plan has four main themes that reflect our Mission and Vision Statements: Great Neighborhoods, Public Safety, Economic Development, and Efficient Governance. Specific goals, objectives, and actions related to these four themes will allow the city to achieve its mission and follow the vision of the community.

Each theme includes the City's primary goals under that theme for the foreseeable future. The goals should remain constant over time and only be revised to reflect significant community changes or unanticipated events. A list of measurable objectives with benchmarks helps us track progress towards the goals. Objectives are generally identified to cover the five-year strategic planning period from the date they are adopted. Action items are the steps needed to meet the objective. Many more strategies and action items will be developed throughout the organization to align the entire organization with the goals and objectives identified in this plan.

This Plan is intended as a work in progress. While the mission, vision, values, and goals should remain constant, the objectives and action items will need periodic review and adjustment. We will track progress through regular reporting on the measures, and they will be incorporated into organization and community publications. The annual Budget and Capital Improvement Program will serve as reporting and implementing policy documents, that bear close relationships with the Strategic Plan. Those include the Comprehensive Plan, Transportation System Plan, Water Master Plan, Parks Master Plan, and Storm Drainage Plan, (in progress); plus related planning documents that also support the Strategic Plan. The Wastewater Plan will be completed in the future.

The Plan, although adopted near the beginning of the five-year cycle, depends on the Fiscal Year for its annual progress or implementation. For example, a plan objective identified to be accomplished in 2022 means Fiscal Year 2022-23. (July 1, 2022 – June 30, 2023) The timing of the adoption of the plan allows the City Council to have a mid-year check on how the prior year's plan objectives are progressing and assists City staff with preparing the budget to assist with the Council's priorities adopted in the Plan.



Council Priorities

The City Council previously identified its priority objectives and actions for Fiscal Year 2027-2031 from out of the strategic plan. The following table lists the priorities and updates as the date of this plan update.

Description
<u>The City's Top Priority for 2026-2031</u> Design, Build, and Operate a Conventional Water Treatment Plant (Objective No. 9)
Create & Advocate for a Wide Range of Housing Opportunities while Preserving and Improving Existing Affordable Housing (Objective No. 3)
Develop, Maintain and Improve Total City Park Land Inventory (Objective No. 5)
Make Regular and Substantive Improvements to City streets (Objective No. 6)
Bring Community Awareness to Crime Issues in our City and Work to Create Solutions to Reduce and Prevent Crime (Objective No. 8)
Protect Wastewater Treatment Plant from Willamette River Bank Erosion (Objective 13)
Enhance Outreach to Existing Businesses; Work with Regional Partnerships to Promote Harrisburg Businesses and Economic Development (Objective No. 14)



North Water Reservoir Under Construction

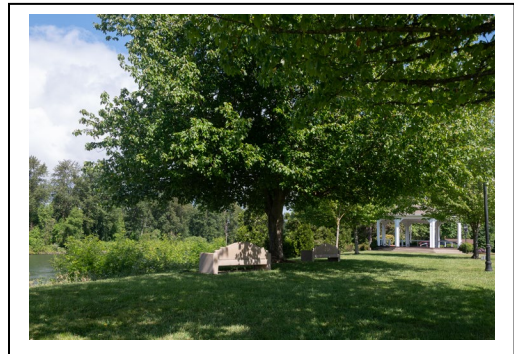
I. Great Neighborhoods

Goals:

- **Goal 1:** Develop and maintain diverse & affordable neighborhoods where citizens will take pride in where they live.
- **Goal 2:** Provide diverse recreational, cultural, and educational opportunities for our citizens and visitors.
- **Goal 3:** Provide a functional transportation system that supports all modes of transportation.

Great Neighborhood Objectives:

Goal 1; Objective 1: Review and update the Harrisburg Zoning and Subdivision Ordinances, as needed to assure the ordinances reflect changing community conditions, as well as provide greater flexibility in order to facilitate and promote a variety of development opportunities including a wide choice of types of housing, as well as commercial and industrial development



Actions: Review and update the ordinance biennially starting in 2026.

Goal 1; Objective 2: Initiate water conservation measures and best-practices community education programs. This project will regain its importance in the future, but major Street and Water Projects will control the pace of outreach. [Public Works]

Actions: Present annually water conservation presentations to the public at various venues such as the Harrisburg Schools, Senior Center, Library, or HART Center. Inform the community on the importance of conservation methods with our newsletter, social media and our website. Provide homeowner community education classes on increasing irrigation efficiency, low flow fixtures, proper watering techniques, and landscape management to further reduce their monthly water bills.

Goal 1; Objective 3: Create and advocate for a wide range of housing opportunities while preserving and improving existing housing.

Actions: Work with contractors and developers to allow for flexibility, and to expedite processes wherever possible. Start marketing our developable residential properties when the water system is closer to completion, with direct mailing to builders' associations, and contractors who are located in our regional area.

Goal 1; Objective 4: Advocate and work to improve properties throughout Harrisburg to increase values, and enhance the marketability of the City of Harrisburg

I. Great Neighborhoods

Actions: Work with Code Enforcement via our law enforcement partners to more effectively evaluate properties in need of improvement in relation to garbage, vegetation, and other issues and to more readily identify problem properties/chronic nuisances.

	Measure	FY2027	FY2028	FY 2029	FY 2030	FY 2031
1	Biennial Review of Zoning/Subdivision Ordinances		X		X	
2	Initiate water conservation practices and public education	X	X	X	X	X
3a	Work with contractors and developers to allow for flexibility, and to expedite processes wherever possible.	Direct Mail	X	X	X	X
3b	Start marketing our developable residential properties when the water system is closer to completion, with direct mailing to builders' associations, and contractors who are located in our regional area.	1st Draft late 2026	Annual Marketing	Annual Marketing	Annual Marketing	Annual Marketing
4	Work with Code Enforcement Staff & Law Enforcement partners to more effectively evaluate properties in need of improvement in relation to garbage, vegetation and other issues and to more readily identify problem properties/chronic nuisances	X	X	X	X	X

Goal 2; Objective 5: Develop, maintain, and improve total City park land inventory. [City Administrator]



Eagle Park
(South End-Facing East)

Actions: Apply for grants to assist in developing existing and future parklands. Develop and update our existing parks as defined in the Parks Master Plan, making them more accessible and relevant to citizens. Focus on low-cost development projects for Eagle Park, especially those that are grassroots, while also seeking larger funds for future phases.

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
5.a	Apply for and acquire grants to develop existing and future parklands. *OPRD: Oregon Parks and Recreation Department – LGGP: Large Government Group Program – OSMB: Oregon State Marine Board – OCF Oregon Community Foundation	OSMB* OCF* Phase 2	OPRD LGGP Large Grant		OPRD LGGP	
5.b	Develop and Update Existing Parks, making them more accessible as per the Parks Master Plan	25%	25%	25%	As Needed	As Needed
5.c.	Update & create low-cost updates to Eagle Park and Continue to work with partners to develop each phase.	Playground, Active Area & Terrace/ Open Area	Boat Docks, Boat Landing, & Restrooms	Continued Trail Improvements & Landscaping	Update	

I. Great Neighborhoods

Goal 3; Objective 6: Make regular and substantive improvements to City Streets.

Actions: Repair/Upgrade City Streets to at least a 'C' Standard. Design and construct a long-term rail/roadway solution with the railroad. Determine how to fund this project.

Actions: Plan and schedule future town halls and outreach to inform citizens about how the 4th St. Rail/Street Improvement Project will impact the homes abutting the BNSF tracks.



Figure 1 Water Line Replacement

Goal 3; Objective 7: Apply for Safe Routes To School Grant (SRTS) to Improve the west side of N. 9th St. with curbs, gutters, and sidewalks from Territorial St. to Diamond Hill Rd.

Actions: Apply for SRTS Grant until successful.

9th St. @ Burton, and nearby— 9th & Territorial St. - SRTS Project



I. Great Neighborhoods

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
6.a	Repair/Upgrade City Streets to at least a 'C' standard; IAW Cities "Street Assessment Report 2016".	X	X	X	X	X
6.b	Design and Construct a long-term rail/roadway solution with BNSF	Project Started	Project Mid-way	Project Complete		
6.c	Plan and schedule future town halls and outreach to inform citizens about how the 4 th St. Rail/Street Improvement Project will impact the homes abutting the BNSF tracks.	Final Townhalls	N/A	N/A	NA	NA
7	Apply for SRTS Grant until successful	Apply	Apply	Apply	Apply	Apply

II. Public Safety

Goals:

- **Goal 1:** Ensure public safety by protecting people and property.
- **Goal 2:** Provide safe and reliable drinking water, sewage disposal and drainage systems.

Public Safety Objectives:

Goal 1; Objective 8: Bring community awareness to crime issues in our City and work to create solutions to reduce and prevent crime. [City Administrator]

Actions: Hold community crime prevention forums as community issues dictate; Establish and strengthen neighborhood watch groups and neighborhood watch patrol. Continue to monitor the statistical crime reporting database and provide quarterly updates to the City Council and the public on progress in reducing crime. Work on improving/enhancing relations and accessibility to law enforcement agencies and programs. Continue to hold community events such as National Night Out, and Fentanyl/Narcotics Prevention and Awareness on an annual basis.

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
8.a	Schedule Community Crime Prevention Forums when needed; Encourage citizens to create new Neighborhood Watch programs.	2	2	2	2	2
8.b	Work on Improving/Enhancing Communication, Relations & Accessibility to Law Enforcement Agencies & Programs, Schedule National Night Out on an annual basis	x	Update Program	x	Update Program	x
8.c	Partner with Linn Together to Educate the Public in Relation to Fentanyl/Narcotics Prevention & Awareness	Awareness Forum		Awareness Forum		Awareness Forum

Goal 2; Objective 9: Build, finalize and operate a conventional Water Treatment Plant. [City Administrator/Finance Director/Deputy Recorder, Public Works]

Actions: Build and put treatment plant into operation.

Goal 2; Objective 10: Design, construction and Funding for replacement of water lines on 9th St., LaSalle to Diamond Hill Rd, Burton St. from 7th to 9th, and Smith St., 4th to 7th St.

Actions: Identify funding options, and design 9th St., Burton St. and Smith St. water line replacements.

Goal 2; Objective 11: Construct slipline to existing sewer line under the RR Tracks, businesses, and N. 3rd St. [Public Works]



City crew repairing sewer system

II. Public Safety

Actions: Complete Construction of a second sanitary sewer crossing and add slipline to the existing sewer line located under the RR Tracks, through businesses, and N. 3rd St. to the main lift station.

Goal 2; Objective 12: Replace the main sewer pressure line from City's Main Lift Station to WW Treatment Facility.

Actions: Replace the main sewer pressure line from City's Main Lift Station to WW Treatment Facility

Goal 2; Objective 13: Protect Wastewater Treatment Plant from Willamette River Bank Erosion

Actions: Evaluate and Plan Possible Solutions to Stop and/or slow River Erosion & Seek Potential Funding Opportunities

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
9	Construct and Operate Water Treatment Facilities	Operated	N/A	N/A	NA	NA
10	Design and Fund for replacement of water lines on 9 th St., LaSalle to Diamond Hill Rd.; Burton St. from 7 th to 9 th St., and Smith St., 4 th to 7 th St.	On-hold until Water Project Completed	5%	5%	5%	5%
11.	Add Slipline to Existing Sewer Line under the RR Tracks, businesses, and N. 3 rd St.*	On-hold until Water Project is complete	On Hold	5%	5%	5%
12	Replace the existing sewer pressure line from City's Main Lift Station to Waste Water Treatment Facility*.	5%	5%	10%	10%	10%
13.a	Evaluate and plan possible solutions to stop and/or slow river erosion	Start Planning	Planning	Planning	Fiscal Planning	Actively Engage
13.b	Seek Potential Funding Opportunities for River Erosion	Start Seeking	Actively Engaged	Actively Engaged	Actively Engaged	Actively Engaged

*Percentages are based upon current conditions. The funds and ability to complete these projects changes year by year, dependent upon funding & staffing. (A line break can easily use all the funds designated for this project.) The priority at this time is the completion of the water treatment facilities.



South Water Reservoir Under Construction

III. Economic Development

Goals:

Goal 1: Create an encouraging business environment by providing business resources, addressing regulatory barriers, and utilizing regional partnerships such as the Tri-County Chamber of Commerce, the Main Street Program and the Rural Economic Alliance. (REAL).

Goal 2: Continue to promote the Harrisburg Redevelopment Agency by advocating for the program and completing projects that can facilitate development opportunities.

Goal 3: Collaborate with Harrisburg businesses, focusing on business retention, expansion, promotion, start-ups, and entrepreneurship. Work actively to promote the business core, and attract new businesses to Harrisburg

Economic Development Objectives:

Goal 1; Objective 14: Enhance Outreach to existing businesses. Work with regional partnerships to promote Harrisburg businesses and economic development. [City Administrator, City Recorder/Municipal Court Administrator]



Actions: Coordinate with Biz Oregon, the Tri-County Chamber of Commerce, OCWCOG (Oregon Cascades West Council of Governments), REAL (Rural Economic Alliance), OEDA (Oregon Economic Development Association) and others to reduce development impediments and attract new, desired development. Develop marketing program and review/update as needed. [City Administrator]

Actions: Using Main Street Resources at the Connecting Communities level, continue to build stronger relationships with local businesses, establishing a Strategic Plan to develop innovative programs and promotions and attract new businesses.

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
14.a	Coordinate closely with Biz Oregon, OCWCOG, OEDA, AMEDEC, REAL and other economic development groups to reduce development impediments and attract new, desired development	x	x	x	x	x
14.b	Develop marketing program and review/update as needed	Finish Development	Update	Update	Update	Update
14.c	Strengthen Main Street Program by holding Quarterly Meetings, Establishing a Strategic Plan Workshop and Developing Innovative Programs and Promotions to attract new customers.	Develop Programs Increase Meetings	Update as Needed	Update as needed	Update as needed	Update as Needed

III. Economic Development

Goal 2; Objective 15: Utilize Urban Renewal dollars to maximize the total investment and redevelopment efforts in Harrisburg's downtown. Continue to increase the assessed value of the Harrisburg redevelopment area by making strategic public investments to spur private investments. [City Administrator, City Recorder/Municipal Court Administrator, Finance Director/Deputy City Recorder]

Actions: Continue to promote/provide HRA Property Improvement (Grant) program when funds are available, for redevelopment of downtown buildings. Advocate for the URD program to outside taxing districts. Actively work to remove blighted structures from traditional downtown area.

Actions: Review Next Steps, including possible new Community Center/Library next to City Hall.

Goal 2; Objective 16: Continue to Preserve Willamette River Water Rights and utilize for possible Economic Development Opportunities. (City Administrator, Public Works)

Actions: Review in the future to verify requirements in order to utilize and preserve our water rights. (Partial Perfection in 2031)

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
15.a	Advocate the URD program to outside taxing districts through marketing materials	X	X	X	X	
15.b	Review Next Steps in the URD program, including possible new Community Center/Library next to City Hall	Review Next Steps – Start Bid Process	Conceptual Design	Seek Grants & Funding	Seek Grants & Funding	
16.	Continue to Preserve Willamette River Water Rights and utilize for possible Economic Development opportunities.	Review & Discuss Requirements	Implementation		Extension if needed	

Goal 3; Objective 17: Establish networking meetings with Harrisburg Businesses on a quarterly basis. Actively meet and collaborate with businesses to evaluate what business owners need from the City to improve/enhance their business.

Action: Meet with REAL and the Tri-County Chamber of Commerce to establish networking sessions, in Harrisburg on a quarterly basis. Send annual survey, and actively collaborate with area businesses.

Goal 3; Objective 18: Establish resources on the City Website and in City Hall for businesses.

Action: Include links on the City's website to resources from REAL to promote entrepreneurship. Market Harrisburg Businesses through social media, website, and bi-annual newsletters and other promotional materials.

Action: Develop a Business Resources Webpage & new Business Packets

III. Economic Development

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
17.a	Meet with REAL & Chamber of Commerce to Establish Networking Sessions in Harrisburg on a Quarterly Basis	Quarterly	Quarterly	Quarterly	Quarterly	Quarterly
17.b	Send Annual Survey, and Contact Businesses on an annual basis to Actively Collaborate on measures to evaluate business needs	X	X	X	X	X
18	Develop Business Resources Webpage, & New Business Webpage		Update		Update	



Corner of Smith & 2nd St

IV. Efficient Governance

Goals:

Goal 1: Effectively and efficiently provide the services that Harrisburg's citizens need, want, and are willing to support.

Goal 2: Maintain a qualified, effective, and happy workforce.

Harrisburg City Hall



Efficient Governance Objectives:

Goal 1; Objective 19: Ensure transparent financial reporting and budgeting to the community. Maintain annual audit results establishing conformance to requirements and generally accepted accounting principles. [Finance Director/Deputy City Recorder]

Actions: Continue to publish annual budget and audit results on the City's website. Achieve annual audit with no reportable findings of non-compliance. Investigate software options that could provide greater transparency and access to city information and data.

Goal 1; Objective 20: Investigate and implement new technologies and workplace practices that save time and resources. [All Departments]

Actions: Implement technology and workplace practices that continue to reduce costs.

Goal 1; Objective 21: Update Capital Improvement Program, and Verify SDC's and other Fee Structures are still competitive

Actions: Update the CIP, and work through other Master Plans to further update SDC's. Continue to review and verify fee structures on an annual basis.

Goal 1; Objective 22: Engage with Legislative Leaders to make changes at the State Level that will 1) Confirm and solidify Home Rule as it applies to small cities; 2) Work to eliminate overbearing regulatory requirements, including those that actively work to avoid state mandated funding; and 3) Submit Capital Need Requests for major projects.

Actions: Continue to Engage and Grow the Small Municipality Advocacy Coalition in order to solidify home rule, eliminate onerous regulatory requirements, and to focus on Harrisburg and our specific capital funding requirements.

IV. Efficient Governance

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
19.	Reportable audit findings of noncompliance, increase transparency in operations	None	None	None	None	None
20.	Continue to reduce service delivery costs, and improve effectiveness of current services	Maintain	Maintain	Maintain	Maintain	Maintain
21.	Update Capital Improvement Program and Verify SDC's and other Fee Structures are still competitive in our regional area, on an annual basis.		Review CIP/SDC's & Fees		Review CIP/SDC's & Fees	
22.	Continue to Engage and Grow the Small Municipality Advocacy Coalition in order to solidify home rule, eliminate onerous regulatory requirements, and to focus on Harrisburg and our specific capital funding requirements	Vigorously Participate & Advocate	Vigorously Participate & Advocate	Vigorously Participate & Advocate	Vigorously Participate & Advocate	Vigorously Participate & Advocate

Goal 2; Objective 23: Maintain staff that is well-trained, certified, and given opportunities for growth inside the City organization. [All Departments]

Actions: Employees and supervisors are encouraged to find relevant training opportunities to ensure employees are qualified for assigned work tasks. Where appropriate, supervisors shall cross-train employees. Budgeted funds for training shall be reviewed to assure necessary training is accomplished.

Goal 2; Objective 24: Perform Compensation Analysis to keep wages consistent for comparably sized or regional Cities to better retain employees. [City Recorder/Municipal Court Administrator]

Actions: Staff will perform Compensation Analysis on every three-year schedule. Determine a cost-of-living figure to apply to wages in years without a compensation analysis.

	Measure	FY2027	FY2028	FY2029	FY2030	FY2031
23.	Maintain certifications for employees	20	20	20	20	20
24.a	RFP/IGA with an agency for Compensation/Wage Analysis Services	100% for FY 27/28	n/a	n/a	100% for FY 30-31	n/a
24.b	Determine a cost-of-living figure to apply to wages in years without a compensation analysis	Configure COLI	Apply New Wage/Scale	Configure COLI	Configure COLI	Apply New Wage Scale



National Night Out 2025