# (A Component Unit of the City of Harrisburg)



# HARRISBURG, OREGON

# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2023

# (A Component Unit of the City of Harrisburg)

PO Box 378 Harrisburg, Oregon 97446 (541) 995-6655

# **AGENCY OFFICIALS**

KIM DOWNEY PO Box 651, Harrisburg, OR 97446	Official
ROBERT BOESE 460 N 7th Street, Harrisburg, OR 97446	Official
CHARLOTTE THOMAS 1145 South 6th Street, Harrisburg, OR 97446	Official
RANDY KLEMM 785 Monroe Street, Harrisburg, OR 97446	Official
MIKE CAUGHEY 1052 Whitledge Place, Harrisburg, OR 97446	Official
ROBERT DUNCAN PO Box 224, Harrisburg, OR 97446	Official
ADMINISTRATION	
CATHY NELSON PO Box 378, Harrisburg, OR 97446	Finance Officer
MICHELE ELDRIDGE PO Box 378, Harrisburg, OR 97446	City Manager
LORI ROSS PO Box 378, Harrisburg, OR 97446	City Recorder

(A Component Unit of the City of Harrisburg)

# **ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended June 30, 2023

# **TABLE OF CONTENTS**

	PAGE
INDEPENDENT AUDITOR'S REPORT	i-ii
MANAGEMENT'S DISCUSSION AND ANALYSIS	1-5
BASIC FINANCIAL STATEMENTS:	
<u>Government-wide Financial Statements:</u>	
Statement of Net Position	7
Statement of Activities	8
<u>Fund Financial Statements:</u>	
Balance Sheet - Governmental Funds	10
Reconciliation of the Balance Sheet - Governmental Funds	
to the Statement of Net Position	11
Statement of Revenues, Expenditures, and Changes in Fund Balances -	
Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures, and Changes	
in Fund Balances - Governmental Funds to the Statement of Activities	13
Notes To The Basic Financial Statements	14-23
<b>REQUIRED SUPPLEMENTARY INFORMATION:</b>	
Schedule of Revenues, Expenditures, and Changes in Fund Balance -	
Budget and Actual	
Urban Renewal - General Fund	25
OTHER INFORMATION:	
Additional Supporting Schedules:	
Schedule of Long-Term Debt Transactions & Future Requirements	27
REPORTS ON OTHER LEGAL AND REGULATORY REQUIREMENTS:	
Management Representation of Fiscal Affairs	29



#### **Independent Accountant Review Report**

Official of the Harrisburg Redevelopment Agency Urban Renewal Agency of the City of Harrisburg, Oregon

We have reviewed the accompanying modified accrual basis of accounting financial statements of the governmental activities and each major fund information of the Harrisburg Redevelopment Agency (a component unit of the City of Harrisburg) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's financial statements, as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

#### Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with accounting principles generally accepted in the United States of America. We believe that the results of our procedures provide a reasonable basis for our conclusion.

We are required to be independent of the Harrisburg Redevelopment Agency, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our review.

#### Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with accounting principles generally accepted in the United States of America.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual are presented to supplement the basic financial statements. Such information, although not a required part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Such information is the responsibility of management. We have not audited, reviewed, or compiled the required supplementary information and we do not express an opinion, a conclusion, nor provide any assurance on it.

#### **Report on Other Legal and Regulatory Requirements**

The accompanying Management Representation of Fiscal Affairs Required by Oregon Regulation is presented for purpose of additional analysis and is not a required part of the financial statements. The information is the responsibility of management. We have not reviewed such information and we do not express an opinion, a conclusion, nor provide any assurance of it.

Will

Steve Tuchscherer, CPA Umpqua Valley Financial, LLC Roseburg, Oregon

March 21, 2024

# **MANAGEMENT'S**

# **DISCUSSION**

# AND ANALYSIS

# HARRISBURG REDEVELOPMENT AGENCY -THE URBAN RENEWAL AGENCY OF THE CITY OF HARRISBURG Management's Discussion and Analysis (MD&A) For the Fiscal Year Ended June 30, 2023

Unaudited

The management of the Harrisburg Redevelopment Agency (HRA) of the City of Harrisburg, Oregon, a component unit of the City of Harrisburg, Oregon presents this narrative overview and analysis to facilitate both a short and long-term analysis of the financial activities of the Agency for the fiscal year ending June 30, 2023. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal year ended June 30, 2023, are as follows:

- The Agency's total assets as of June 30, 2023, were \$2,277,597, an increase of \$149,177 (7.01%) from the prior year.
- The Agency's total liabilities as of June 30, 2023, were \$2,447,282, a decrease of \$131,341 (5.09%) from the prior year.
- The Agency's net position as of June 30, 2023, was \$(169,685), an increase of \$280,518 (62.31%) from the prior year.
- As of June 30, 2023, the Agency reported a combined ending fund balance of \$2,223,753. The entire balance is restricted to Urban Renewal Projects.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Management's Discussion and Analysis introduce the Agency's basic financial statements. The basic financial statements include 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also includes additional supplementary information to supplement the basic financial statements.

#### Government-wide Financial Statements

The first of the government-wide statements is the *Statement of Net Position*. This is the Agency-wide statement of position presenting information that includes all of the Agency's assets and liabilities. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Agency as a whole is improving or deteriorating. Evaluation of the overall economic health of the Agency would extend to other non-financial factors such as the condition of buildings, and water and sewer systems facilities.

The second government-wide statement is the *Statement of Activities* which reports how the Agency's net position changed during the current fiscal year. All current-year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the *Statement of Activities* is to show the financial reliance of the Agency's distinct activities or functions of the Agency that are principally supported by user fee revenues, intergovernmental revenues from grants, and property tax revenues.

# <u>HARRISBURG REDEVELOPMENT AGENCY -</u> <u>THE URBAN RENEWAL AGENCY OF THE CITY OF HARRISBURG</u> Management's Discussion and Analysis (MD&A)

# For the Fiscal Year Ended June 30, 2023

Unaudited

#### Fund Financial Statements

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The Agency uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, Fund Financial Statements focus on the Agency's most significant funds rather than the Agency as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining and individual fund statements in a later section of this report. The Agency has one fund which is considered a governmental-type fund.

*Governmental funds* focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. Unlike government-wide financial statements, these statements report short-term fiscal accountability focusing on the use of spendable resources during the year and balances of spendable resources available at the end of the fiscal year.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to government-wide statements to assist in understanding the differences between these two perspectives.

Budgetary comparison statements are included in the basic financial statements for the General Fund. This statement and schedule demonstrate compliance with the Agency's adopted and final revised budget.

#### Notes to the Basic Financial Statements

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin immediately following the basic financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents as required supplementary information budgetary comparison statements for the General Fund. The required supplementary information immediately follows the notes to the financial statements.

#### FINANCIAL ANALYSIS OF THE AGENCY AS A WHOLE

Recalling that the Statement of Net Position provides the perspective of the Agency as a whole. Net position may serve over time as a useful indicator of a government's financial position.

The Agency's net position at the end of the fiscal year is \$(169,685). However, there was a 62.31% increase of \$280,518.

# HARRISBURG REDEVELOPMENT AGENCY -THE URBAN RENEWAL AGENCY OF THE CITY OF HARRISBURG Management's Discussion and Analysis (MD&A)

# For the Fiscal Year Ended June 30, 2023

Unaudited

The following table provides a summary of the Agency's net position for the current and prior year.

#### **Summary of Net Position**

	Governmental Activities		
	2023	2022	
Assets			
Current and Other Assets	\$ 2,277,597	\$ 2,128,420	
Total Assets	2,277,597	2,128,420	
Liabilities			
Current Liabilities	133,021	128,343	
Long-Term Liabilities	2,314,261	2,450,280	
Total Liabilities	2,447,282	2,578,623	
Net Position			
Restricted	(169,685)	(450,203)	
Total Net Position	\$ (169,685)	\$ (450,203)	

**Changes in net position -** The Agency's total revenues for the fiscal year ended June 30, 2023, were \$526,211. The total cost of all programs and services was \$243,440. The following table shows a comparative analysis of government-wide revenues, expenses, and changes in net position.

#### Summary of Changes in Net Position

	Governmental Activities		
	2022-23	2021-22	
Revenues			
Program Revenues			
Operating Grants and Contributions	\$ -	\$ 81,784	
Total Program Reveneus		81,784	
General Revenues			
Taxes and Assessments	466,040	429,357	
Interest & Investment Earnings	60,171	10,924	
Other Revenue		34,583	
Total General Reveneus	526,211	474,864	
Total Revenues	526,211	556,648	
Program Expenses			
Urban Renewal Projects	160,981	15,960	
Interest on Long-Term Debt	82,459	92,279	
Total Expenses	243,440	108,239	
Equity Transfers	(2,253)	(183,023)	
Change in Net Position	\$280,518	\$265,386	

# <u>HARRISBURG REDEVELOPMENT AGENCY -</u> THE URBAN RENEWAL AGENCY OF THE CITY OF HARRISBURG

Management's Discussion and Analysis (MD&A)

For the Fiscal Year Ended June 30, 2023

Unaudited

#### FINANCIAL ANALYSIS OF THE AGENCY'S FUNDS

As noted earlier, the Agency uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the Agency's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Agency's financing requirements. An unreserved fund balance may serve as a useful measure of the Agency's net resources available for spending at the end of the fiscal year.

#### **Governmental Funds**

As the Agency completed the year, its governmental funds reported a combined fund balance of \$2,077,360, an increase of \$143,662. The fund balance constitutes restricted amounts. Of the current fund balance the entire amount is restricted for urban renewal projects.

#### **Budgetary Highlights**

General Fund resources were budgeted and anticipated to be collected in the amount of \$242,605 during the fiscal year. Actual resources of \$519,474 were \$276,869 more than budgeted. The General Fund expenditures budget was underspent by \$1,994,289 due to capital outlay expenditures being less than anticipated.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The Agency does not have any capital assets or infrastructure.

#### Long-Term Debt

As of June 30, 2023, the Agency had a total long-term debt outstanding of \$2,285,000. The principal paid on the debt was \$120,000 and the interest paid on the debt amounted to \$93,800. Additional information on the Agency's long-term debt can be found in the Long-Term Debt Note in the Notes to the Basic Financial Statements.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

During the preparation of the budget for the ensuing fiscal year, the long-term impacts on the local economy were examined in conjunction with business decisions made by the Harrisburg Redevelopment Agency. There were no changes in the activities of sources of financing.

The HRA's budget for the fiscal year ending June 30, 2024, will be \$2,188,151, including the \$266,400 of unappropriated and reserved amounts. The majority of the budget is appropriated to capital outlay and debt service.

#### CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT

The financial report is designed to provide a general overview of the Harrisburg Redevelopment Agency's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Harrisburg at (541) 995-6655. The office is located inside City Hall at 120 Smith Street, Harrisburg, Oregon 97446.

# BASIC FINANCIAL STATEMENTS

<u>Government-Wide</u> <u>Financial Statements</u>

## (A Component Unit of the City of Harrisburg)

#### STATEMENT OF NET POSITION

#### For the Fiscal Year Ended June 30, 2023

	Governmental Activities	
ASSETS:		
Current Assets:		
Cash and Investments	\$	2,029,847
Property Taxes Receivable		19,107
Loans Receivable		228,643
Total Assets		2,277,597
LIABILITIES:		
Current Liabilities:		
Interest Payable		8,021
Current Portion of Long-Term Liabilities:		
Bonds Payable		125,000
Total Current Liabilities		133,021
Long-Term Liabilities:		
Noncurrent Portion of Long-Term Liabilities:		
Bonds Payable (Net of unamortized premium)		2,314,261
Total Long-Term Liabilities		2,314,261
Total Liabilities		2,447,282
NET POSITION:		
Restricted		(169,685)
Total Net Position	\$	(169,685)

## (A Component Unit of the City of Harrisburg)

#### **STATEMENT OF ACTIVITIES**

#### For the Fiscal Year Ended June 30, 2023

			Program Revenues				Net	
Functions / Programs	<u>(</u> E	Expenses)	Charges for Services		Gr a	rating ants nd ibutions	1	Expense) Revenue and Change in et Position
GOVERNMENTAL ACTIVITIES:								
Urban Renewal Projects	\$	160,981	\$	-	\$	-	\$	(160,981)
Interest on Long-Term Debt		82,459		-		-		(82,459)
Total Governmental Activities	\$	243,440	\$	-	\$	-	\$	(243,440)

#### **GENERAL REVENUES:**

Net Position, June 30, 2023	\$ (169,685)
Net Position, July 1, 2022	(450,203)
Change in Net Position	280,518
Equity Transfers	(2,253)
Subtotal - General Revenues	526,211
Interest and Investment Earnings	60,171
Property Taxes, Levied for Debt Service	466,040
Taxes	

# BASIC FINANCIAL STATEMENTS

# **Fund Financial Statements**

# (A Component Unit of the City of Harrisburg)

## **BALANCE SHEET**

## **GOVERNMENTAL FUNDS**

#### For the Fiscal Year Ended June 30, 2023

	Urban Renewal General Fund
ASSETS:	
Cash and Investments	\$ 2,029,847
Property Taxes Receivable	19,107
Loans Receivable	228,643
Total Assets	\$ 2,277,597
DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:	
LIABILITIES:	
Accounts Payable	\$ -
Total Liabilities	-
DEFERRED INFLOWS OF RESOURCES:	
Deferred Property Tax Revenue	15,125
Unavailable Revenue from Loans	38,719
<b>Total Deferred Inflows of Resources</b>	53,844
FUND BALANCES:	
Restricted for:	
Urban Renewal Projects	2,223,753
<b>Total Fund Balances</b>	2,223,753
Total Liabilities, Deferred Inflows of Resources & Fund Balances	\$ 2,277,597

## (A Component Unit of the City of Harrisburg)

# RECONCILIATION OF THE BALANCE SHEET -- GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

#### For the Fiscal Year Ended June 30, 2023

Total Fund Balances - Governmental Funds	\$2,223,753
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Some revenues will not be collected for several months after the City's fiscal year end and are therefore not considered "available" revenues in the governmental funds, instead these funds are shown as deferred revenue. However, these funds are recorded as revenue in the Statement of Activities. Property Taxes \$ 15,125 Unavailable Revenue from Loans 38,719	
	53,844
Interest payable that is not recognized in the governmental fund is accrued in the Statement of Net Position.	(8,021)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.	(2,439,261)
Net Position of Governmental Activities	\$ (169,685)

## (A Component Unit of the City of Harrisburg)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

### For The Fiscal Year Ended June 30, 2023

	Urban Renewal General Fund
<b>REVENUES:</b>	
Taxes and Assessments	\$ 459,303
Interest and Investment Earnings	60,171
Total Revenues	519,474
EXPENDITURES:	
Current Operating:	
Materials and Supplies	160,981
Debt Service	
Principal	120,000
Interest	89,847
Capital Outlay	2,253
Total Expenditures	373,081
Excess (Deficiency) of Revenues Over Expenditures	146,393
Net Change in Fund Balance	146,393
Fund Balance - July 1, 2022	2,077,360
Fund Balance - June 30, 2023	\$2,223,753

# (A Component Unit of the City of Harrisburg)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For The Fiscal Year Ended June 30, 2023

Net changes in fund balances - total governmental funds	\$146,393
Amounts reported for governmental activities in the Statement of Activities are different because:	
Some revenues will not be collected for several months after the City's fiscal	
year end and are therefore not considered "available" revenues in the	
governmental funds, instead these funds are shown as deferred revenue.	
However, these funds are recorded as revenue in the Statement of Activities.	
The changes in amounts deferred are as follows:	
Property Taxes	6,737
Expense accruals in the governmental funds do not include all accrued	
interest expense payable.	
The change in payables from prior to current year is reconciled here:	7,388
Repayment of long-term debt principal amounts are expenditures in	
the governmental funds, but the repayment reduces long-term debt	
liabilities in the Statement of Net Position.	
Retirement of debt principal is as follows:	
Notes	120,000
Changes in net position of governmental activities	\$280,518

# BASIC FINANCIAL STATEMENTS

# **Notes to the Basic**

Financial Statements

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

#### Reporting Entity

The Urban Renewal Agency of the City of Harrisburg, Oregon (Agency) was established on November 10, 1992. The Agency is organized under general laws pertaining to urban renewal agencies in the State of Oregon. The governing body is comprised of the Mayor and the Agency Board of the City of Harrisburg.

The Agency is a separate legal entity, governed by the City of Harrisburg. The Agency Board can impose its will over the Agency as determined based on budget adoption, taxing authority, and funding for the Agency. Therefore, under the criteria set by the Governmental Accounting Standards Board, the Agency is considered a component unit of the City of Harrisburg, and the Agency's financial activities are included as a blended component unit in the basic financial statements of the City of Harrisburg.

Although a component unit of the City of Harrisburg, the Agency exists and operates separately from the City of Harrisburg. Accordingly, the Agency's financial statements will also be included in the financial statements of the City of Harrisburg.

The Agency has no potential component units.

#### Basis of Presentation

The financial statements of the Urban Renewal Agency (Agency) of the City of Harrisburg have been prepared in accordance with Generally Accepted Accounting Principles (GAAP). GAAP statements include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements as well as Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedures issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Basic financial statements are presented at both the government-wide and fund financial level. The Agency's activities are governmental and are normally supported by taxes and intergovernmental revenues.

*Government-wide financial statements* display information about the reporting government as a whole. The effect of interfund activity has been removed from these statements. These statements focus on the sustainability of the Agency as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

*Fund financial statements* display information at the individual fund level. Each fund is considered to be a separate accounting entity. The Agency has only governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Basis of Presentation (Cont.)

The financial transactions of the Agency are recorded in individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The GASB 34 model sets forth minimum criteria (percentage of the assets, liabilities, revenues, or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Agency has elected to report on its only fund, the General Fund, as a major fund to assist in compiling a complete and accurate picture of the financial position of the Agency.

<u>General Fund</u> - The General Fund is the general operating fund of the Agency. It is used to account for all the financial resources. The principal sources of revenue are tax increment revenues and interest on investments. Primary expenditures of the General Fund were made for the Agency's capital outlay.

#### Measurement Focus/Basis of Accounting

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the city receives value without giving equal value in exchange, include property taxes, grants, entitlements, and donations. On the accrual basis of accounting revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Under terms of grant agreements, the city funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the city's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (when they are measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. The city considers property taxes as available if they are collected within 60 days after year-end. A one-year availability period is used for revenue recognition for all other governmental fund revenues. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt, which is recognized when the obligations are expected to be liquidated with expendable available financial resources. Property taxes, interest and special assessments are susceptible to accrual. Other receipts and taxes become measurable and available when the cash is received by the government and are recognized as revenue at that time. Entitlements and shared revenues are recorded at the time of receipt or earlier if the "susceptible to accrual" criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Capital asset acquisitions are reported as expenditures in the governmental funds and proceeds from general long-term debt and acquisitions under capital leases are reported as other financing sources.

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Measurement Focus/Basis of Accounting (Cont.)

Similar to the way revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as fund liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related accrued liability for long-term portions of debt must be included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund-based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Agency's practice to use restricted resources first, then unrestricted resources as they are needed.

#### Cash and Investments

For purposes of the statement of cash flows, cash, and cash equivalents include cash on hand, checking, savings, and money market accounts, and any short-term, highly liquid investments with initial maturity dates of three months or less.

The Agency has adopted an investment policy requiring compliance with Oregon statutes, which authorizes the Agency to invest in obligations of the United States, the agencies and instrumentalities of the United States and the State of Oregon, and numerous other investment instruments.

The Agency's investments may consist of time certificates of deposit, banker's acceptances, commercial paper, U.S. Government Agency securities, and the State of Oregon Treasurer's Local Government Investment Pool (LGIP). The Agency's investments are reported at fair value at year-end. Changes in the fair value of investments are recorded as investment earnings. The LGIP is stated at cost, which approximates fair value. The fair value of the LGIP is the same as the Agency's value in the pool shares.

The Oregon State Treasury administers the LGIP. It is an open-ended, non-load diversified portfolio offered to any agency, political subdivision, or public corporation of the State that by law is made the custodian of, or has control of, any fund. The LGIP is included in the Oregon Short-Term Fund (OSTF) which was established by the State Treasurer. In seeking to best serve the local governments of Oregon, the Oregon legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury on the management and investment options of the LGIP.

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.)**:

#### Property Taxes

The assessment date for the tax year is July 1. Personal and real property taxes are a lien on July 1. Total personal property tax becomes due and is delinquent when any installment is not paid by its due date. Real property tax is due and payable on November 15. However, a taxpayer may pay real property taxes in three equal installments, due the 15th day of November, February, and May. Real property taxes become delinquent if not paid by May 15.

#### **Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "inter-fund receivables/payables". All other outstanding balances between funds are reported as "due to/from other funds."

#### Deferred Inflows of Resources:

In the governmental funds, property taxes that have not been collected within sixty days subsequent to year-end are not considered measurable and available and are therefore not recognized as revenue, but rather as deferred inflows of resources.

#### Capital Assets

All capital assets which include property and infrastructure assets (e.g. roads, bridges, sidewalks, etc.) become City of Harrisburg's (primary government) capital assets and therefore are not reported on the Agency's Statement of Net Position.

#### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year of issue and are shown as other financing uses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Equity Classifications**

*Government-Wide Statements* - Equity is classified as net position, which represents the difference between assets and liabilities. Net position is displayed in two components:

- 1. Restricted net position Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- 2. Unrestricted net position All other net position that does not meet the definition of "restricted".

The Agency's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

## SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont.):

#### Equity Classifications (Cont.).

#### Fund Financial Statements

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Agency is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

• <u>Nonspendable</u>: This classification includes amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints. The Agency did not have any nonspendable resources.

• <u>Restricted</u>: This classification includes fund balance amounts that are constrained for specific purposes that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The Agency has restricted funds for urban renewal projects.

• <u>Committed</u>: This classification includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through resolution of the highest level of decision-making authority, the Agency Board, and does not lapse at year-end. The Agency does not have committed resources.

• <u>Assigned</u>: This classification includes fund balance amounts that are intended to be used for specific purposes that are neither restricted nor committed. This intent can be expressed in several ways, by the Agency Board, through the Agency Board delegating this responsibility to selected staff members, or through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund.

• <u>Unassigned</u>: This classification includes positive fund balance within the General Fund which has not been classified within the above-mentioned categories, and negative fund balances of other governmental funds.

The City's policy is to use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise but reserves the right to selectively spend unassigned resources first to defer the use of the constrained fund balances.

#### Use of Estimates

In preparing the Agency's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

JUNE 30, 2023

#### STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets for all funds are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 -Local Budget Law). The Agency is required to budget all funds. The budget is prepared for each fund on the modified accrual basis of accounting. For all fund types, inter-fund loans are budgeted as sources and used in accordance with state budget laws. Estimated receipts and expenditures are budgeted for by fund and object. Information on the past two years' actual receipts and expenditures and current-year estimates are included in the budget document. The process under which the budget is adopted is described in the following paragraphs.

In early spring a preliminary budget calendar, budget preparation manual, and budget worksheets are distributed to appropriate department directors. The City Administrator (Agency Director) and the Finance Director develop a proposed budget, after which the Agency Director publishes two notices of Budget Committee meetings. No less than five days, or more than thirty days after the notices are published, the Budget Committee (consisting of the Agency Board and an equal number of citizens of the City of Harrisburg) meets to consider the proposed budget. The Budget Message is delivered, explaining the proposed budget and any significant changes in the Agency's financial position.

The Budget Committee conducts public meetings to obtain citizens' comments, deliberates on, and subsequently approves the proposed budget, which includes any additions or deletions from the one presented by the Agency Director originally. The Budget Committee then submits the approved budget to the Agency Board for final adoption. The approved expenditure for each fund may not be increased by more than 10% by the board without returning to the Budget Committee for a second approval. After the board adopts the budget and certifies the total of ad valorem taxes to be levied, as approved by the budget committee, no additional tax levy may be made for that fiscal year.

The Agency Board legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and expenditures cannot legally exceed these appropriations. The level of control established by the resolution for each fund is the object group level (i.e. personal services, materials and services, capital outlay, and other expenditures). Appropriations lapse at the end of the year.

The Agency Board may change the budget throughout the year by resolution and by adopting supplemental budgets as authorized by Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget requires hearings before the public, publications in newspapers, and approval by the board. Expenditure appropriations may not be legally over-expended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted, and for debt service on new debt issued during the budget year.

#### **CASH AND INVESTMENTS:**

For a discussion of deposit and investment policies and other related information, see the Cash and Investments note under the Summary of Significant Accounting Policies.

The Agency follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by state statutes. The Cash and Investments note summarizes these restrictions under the Summary of Significant Accounting Policies.

Investments, including amounts held in pool cash and investments, are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, Accounting and Financial Reporting for Certain

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

Investments and for External Investment Pools, investments with a remaining maturity of more than one year at the time of purchase are stated at fair value. Fair value is determined at the quoted market prices, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. Investments in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value.

<u>Deposits</u> - All cash is deposited in compliance with Oregon statutes. The insurance and collateral requirements for deposits are established by banking regulations and Oregon law. FDIC insurance of \$250,000 applies to the deposits in each depository. Where balances continually exceed \$250,000, ORS 295 requires the depositor to verify that deposit accounts are only maintained at financial institutions on the list of qualified depositories found on the state treasurer's website.

Qualifying depository banks must pledge securities with a particular value based on the bank's level of capitalization. The balances above the FDIC insurance are considered exposed to custodial credit risk.

*Custodial Credit Risk for Deposits* - Custodial credit risk for deposits exists when, in the event of a depository failure, the Agency's deposits may not be returned to it. The Agency does not have a deposit policy for custodial credit risk.

As of June 30, 2023, the agency's reported deposits were \$2,029,846 and the bank balance was \$2,029,846. Of the bank balance, the entire amount was covered by federal depository insurance or by pledged securities with the qualifying depository banks.

<u>Investments</u> - Oregon statutes authorize the Agency to invest in obligations of the U.S. Treasury and U.S. agencies, banker's acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the Local Governmental Investment Pool. The Agency has no credit risk policy or investment policy that would further limit its investment choices.

*Credit Risk* - Credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. As of June 30, 2023, the Agency's investment in the Oregon State Treasurer's Local Government Investment Pool (LGIP) was unrated.

As of June 30, 2023, the Agency's investments in financial institutions are as follows:

Type of Investment	Fair Value	Credit Rating
Oregon State Treasurer's Local Government Investment Pool (LGIP)	\$ 2,016,260	N/A
Total Investments	\$ 2,016,260	

Investments in the LGIP and federal agency notes do not require disclosure of credit rating quality.

*Concentration of Credit Risk* - An increased risk of loss occurs as more investments are acquired from one issuer. This results in a concentration of credit risk. The Agency places no limit on the amount that may be invested in any one issuer. More than 5 percent of the Agency's investments are in the Oregon State Treasurer's Local Government Investment Pool (LGIP). This investment is 100% of the Agency's total investment.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### JUNE 30, 2023

#### **LOANS RECEIVABLE:**

The Harrisburg Redevelopment Agency offers a Property Improvement Loan Program and a Property Improvement Grant Program to carry out the goals and objectives outlined in the Harrisburg Urban Renewal Plan.

The Property Improvement Loan Program provides funding for eligible projects for up to 25 percent (25%) of the total cost of a project, with a maximum loan award of \$150,000. The Agency will not award more than a total of \$150,000 for all projects in a fiscal year. Debt forgiveness of up to 40% of the loan may apply. The Property Improvement Grant Program provides funding for eligible projects for up to 50 percent (50%) of the total cost of a project, with a maximum grant award of \$50,000.

Projects must be approved by Agency personnel before any work is performed. The loan and grant proceeds are disbursed as cost reimbursements when the HRA has presented a receipt and after the project has been inspected by a City of Harrisburg employee.

For the fiscal year ending June 30, 2023, the Agency issued a total of three loans to two businesses that met the eligibility requirements.

The amount of loan receivable as of June 30, 2023, is \$193,611.

#### **LONG-TERM DEBT:**

Long-term debt transactions for the year ended June 30, 2023, were as follows:

## **<u>CITY OF HARRISBURG</u>**

#### SCHEDULE OF LONG-TERM DEBT TRANSACTIONS

#### For the Fiscal Year Ended June 30, 2023

Governmental Long-Term Debt	Outstanding Balance July 1, 2022 New Issues		Principal Paid	Interest Paid	Outstanding Balance June 30, 2023	Due Within One Year
Bonds Payable: Full Faith and Credit Project Bond, Series 2017 - HRA Development Projects	\$ 2,405,000	<u>\$ -</u>	\$ 120,000	\$ 93,800	\$ 2,285,000	\$ 125,000
<b>Total Bonds Payable</b> <b>Notes Payable:</b> KS State Bank Government Finance Dept	2,405,000		120,000	93,800	2,285,000	125,000
HRA Development Loan Total Notes Payable		\$				
Total Governmental Long-Term Debt	\$ 2,405,000	\$ -	\$ 120,000	\$ 93,800	\$ 2,285,000	\$ 125,000

#### **NOTES TO THE BASIC FINANCIAL STATEMENTS**

#### JUNE 30, 2023

#### LONG-TERM DEBT (Cont.):

Unamortized premiums on long-term debt of \$2,314,261 are reflected in the balances of bonds payable on the Statement of Net Position.

On August 24, 2017, the Agency issued a Full Faith and Credit Project Bond, Series 2017, entered into with US Bank for HRA development projects. The original amount is \$2,405,000 with an interest rate between 2% and 4%.

The future debt service requirements on the above debt are as follows:

Ended June 30,	Principal	Interest	Total
2024	120,000	93,800	213,800
2025	125,000	91,400	216,400
2026	130,000	86,400	216,400
2027	135,000	81,200	216,200
2028	140,000	75,800	215,800
2029 - 2033	790,000	290,400	1,080,400
2034 - 2038	965,000	118,800	1,083,800
Total	\$2,405,000	\$ 837,800	\$ 3,242,800

#### Full Faith and Credit Bonds:

For further detail on debt service, see the 'Schedule of Long-Term Debt Transactions' in the Other Supplementary Data section of this report.

#### RISK MANAGEMENT:

The Agency is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Agency carries commercial insurance. There has been no significant reduction in insurance coverage from the prior years and the Agency has not been required to pay any settlements above insurance coverage during the past three fiscal years. The Agency's insurance is provided in combination with the City of Harrisburg.

#### **TRANSFERS:**

Assets purchased by the Agency are property of the primary government, the City of Harrisburg. This is recorded as an equity transfer on the statement of activities. The amount of equity transferred to the City at the end of the fiscal year was \$(2,253).

#### **EXPENDITURES OVER APPROPRIATIONS:**

The Agency Expended over Appropriations as follows:

Fund	Budget	Actual
Redevelopment Agency Fund/Materials and Supplies	\$23,400	\$116,848

# <u>REQUIRED</u> <u>SUPPLEMENTARY</u> <u>INFORMATION</u>

# (A Component Unit of the City of Harrisburg)

# Schedule of Revenues, Expenditures, and Changes In Fund Balance - Budget and Actual URBAN RENEWAL GENERAL FUND For the Year Ended June 30, 2023

			Variance with Final Budget	
Budgeted	Amounts	Actual	Over	
Original	Final	Amounts	(Under)	
\$ 232,625	\$ 232,625	\$ 459,303	\$ 226,678	
9,980	9,980	60,171	50,191	
242,605	242,605	519,474	276,869	
23,400	23,400	116,848	93,448	
2,177,955	2,177,955	90,218	(2,087,737)	
213,800	213,800	213,800		
2,415,155	2,415,155	420,866	(1,994,289)	
(2,172,550)	(2,172,550)	98,608	2,271,158	
<u>ES):</u>				
9,000	9,000	8,801	(199)	
9,000	9,000	8,801	(199)	
(2,163,550)	(2,163,550)	107,409	2,271,357	
2,163,550	2,163,550	2,072,366	(91,184)	
<u>\$</u> -	<u>\$</u> -	\$2,179,775	\$ 2,179,775	
nd Balance				
Loan Receivable				
Ending Fund Balance - GAAP Basis				
	Original   \$ 232,625   9,980   242,605   23,400   2,177,955   213,800   2,415,155   (2,172,550)   2S):   9,000   9,000   2,163,550   \$ -   ad Balance	$\begin{array}{c ccccc} & & & & & & & \\ & & & & & & & & \\ \hline & & & &$	OriginalFinalAmounts\$ 232,625\$ 232,625\$ 459,3039,9809,98060,171242,605242,605519,47423,40023,400116,8482,177,9552,177,95590,218213,800213,800213,8002,415,1552,415,155420,866(2,172,550)(2,172,550)98,608 $\underline{SS}$ :9,0009,0008,801(2,163,550)(2,163,550)107,4092,163,5502,163,5502,072,366 $\underline{S}$ <	

# <u>OTHER</u> INFORMATION

# (Additional Supporting Schedules)

# (A Component Unit of the City of Harrisburg) SCHEDULE OF LONG-TERM DEBT TRANSACTIONS

For the Fiscal Year Ended June 30, 2023

#### Full Faith and Credit Project Bond, Series 2017 - HRA Development Projects

HRA Loan from the City of Harrisburg. Original amount \$2,405,000 with an interest rate of 2.00% to 4.00%. This is the Urban Renewal Agency's share of Full Faith and Credit Refunding Bond, Series 2017 entered into with US Bank for refinancing of USDA Revenue Bonds for Sewer Projects.

#### **Current Year Activity:**

	0	utstanding	Ne	w Issues	Р	rincipal	O	utstanding		Due
		Balance	and	Interest	an	d Interest	]	Balance		Within
	Jı	ıly 1, 2022	N	latured	Retired		June 30, 2023		One Year	
Principal	\$	2,405,000	\$	-	\$	120,000	\$	2,285,000	\$	125,000
Interest		-		93,800		93,800		-		91,400
Total	\$	2,405,000	\$	93,800	\$	213,800	\$	2,285,000	\$	216,400

#### **Future Requirements:**

Fiscal Year						
Ended June 30,	F	Principal	]	Interest	 Total	Interest Rate
2024	\$	125,000	\$	91,400	\$ 216,400	4.00%
2025		130,000		86,400	216,400	4.00%
2027		140,000		75,800	215,800	4.00%
2028		145,000		70,200	215,200	4.00%
2029		150,000		64,400	214,400	4.00%
2030		160,000		58,400	218,400	4.00%
2031		165,000		52,000	217,000	4.00%
2032		170,000		45,400	215,400	4.00%
2033		180,000		38,600	218,600	4.00%
2034		185,000		31,400	216,400	4.00%
2035		190,000		24,000	214,000	4.00%
2036		200,000		16,400	216,400	4.00%
2037		210,000		8,400	 218,400	4.00%
	\$	2,285,000	\$	744,000	\$ 3,029,000	

Total

# REPORTS ON OTHER LEGAL <u>AND</u> REGULATORY REQUIREMENTS

## Harrisburg Redevelopment Agency (A component unit of the City of Harrisburg) MANAGEMENT REPRESENTATION OF FISCAL AFFAIRS REQUIRED BY OREGON STATE REGULATIONS June 30, 2023

The Harrisburg Redevelopment Agency (a component unit of the City of Harrisburg) is subject to, and responsible for, compliance with various laws, rules, and regulations relating to its operation and finances. Among such laws, rules, and regulations are the requirements prescribed in Municipal Audit Law (ORS Chapter 297) and the Minimum Standards for Review of Oregon Municipal Corporations (OAR 162, division 40) including, but not limited to:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts, purchasing, and improvements (ORS Chapters 279A, 279B, and 279C).

The management of the Harrisburg Redevelopment Agency (a component unit of the City of Harrisburg) is aware of the requirements of Oregon laws and administrative rules concerning each of the above requirements and has complied, in all material respects, with such requirements, with the following exceptions:

- The Agency over expended appropriations in one fund

Further, we are not aware of any violations or possible violations of laws, rules, or regulations, whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency.

Signed: Carry VV

Name: Cathy Neber Title: Finance officer Date: 3/21/24